WHO WAS THE ‘KING OF NINEVEH’ IN JONAH 3:6?
Paul Ferguson

Summary

This article seeks to show the title ‘king of Nineveh’ is not an anachronism. Comparison with Aramaic use of the north-west Semitic mlk, important in a north Israelite context, may suggest that a city or provincial official might have been under consideration. Cuneiform evidence seems to suggest that no distinction is made between city and province in designating a governor. Common custom was to give provincial capitals the same name as the province. This could explain the fact that the book of Jonah says the ‘city’ was a three day walk (3:3).

I. The ‘King of Nineveh’

The Hebrew phrase melek nînĕveh (‘king of Nineveh’) is found in the Old Testament only in Jonah 3:6. It never occurs in any contemporary documents. Most literature proceeds on the assumption that the author used this expression to refer to the king of the Assyrian empire. It has often been suggested that this wording indicates the author wrote centuries after the fall of this nation.1

1. ‘King of Nineveh’ vs ‘King of Assyria’

If this be the case, then one must consider why, if the author of the book lived centuries after the ‘historical Jonah’ of 2 Kings 14:25, he

---

1W. Neil indicates this term ‘could hardly be used if the Assyrian empire had been in existence.’ See ‘Jonah’ in IBD (Nashville: Abingdon, 1962) 966; L.C. Allen, Joel, Obadiah, Jonah and Micah (Grand Rapids: Eerdmans, 1976) 186. However, in the later supplementary volume G. Landes states: ‘This assumption should be abandoned’: see ‘Jonah’ in Supplementary Volume to IBD (Nashville: Abingdon, 1976) 490.
would ignore the usual designation ‘king of Assyria’. This phrase is found thirty times in 2 Kings 18-20. This problem is heightened by the fact that he is in the habit of meticulously selecting exact phrasing from the ‘Kings corpus’.2

It is further compounded by the fact that the book mentions nothing about ‘Assyria’ or the ‘Assyrian empire’. One would expect that a post exilic author would betray some trace of the strong memory of Assyrian war crimes denounced by the prophet Nahum. Yet Nineveh is presented as a large city faced with doom rather than a super-power threatening to swallow her neighbours. The evil denounced in the book has not passed on the whole earth (Na. 3:19) but consists of violence within their own territory (Jon. 3:8).

It does not seem plausible that a writer living long after the eighth century BC would ignore a wide body of tradition about the ‘evil empire’, invent an apparently unique title (‘king of Nineveh’), and confine his descriptions to local level. It will be the purpose of this paper to probe the possibility that the portrayal of Nineveh in the book of Jonah fits the historical scenario of the mid-eighth century BC rather than the traditions current hundreds of years later.

Tiglath-Pileser III (745-727) restored the vitality of the Assyrian empire. He is the first sovereign to impose regular governmental administration as far west as Palestine. While others had merely received sporadic tribute, he incorporated these territories into provinces. This king did not appear till shortly after the historical Jonah.3 After 732 BC large slices of Jeroboam II’s domain in north Israel were organised into Assyrian Provinces. After 721 BC all of the

2Some examples are: Jon. 1:1 and 2 Ki. 14:25; Jon. 3:1-3 and 1 Ki. 17:2-10; Jon. 4:3 and 1 Ki. 19:4. It is very difficult to explain how an author writing centuries later could find Jonah’s village and the name of his father yet not know the usual designation for the Assyrian monarch (‘king of Assyria’).

northern kingdom was incorporated into the Assyrian empire’s governmental structure. Samaria, Megiddo, Ramoth Gilead and Qarnaim, cities under Israelite control in Jonah’s day, became provincial capitals with a governor’s palace in each city. Archaeological evidence seems to suggest that business was carried on in the Assyrian language. From this time on people would think in terms of an Assyrian empire rather than a far off king who sometimes made incursions into the West.

2. North Israelite and Aramaic Use of MLK

At this time the north-west Semitic word for ‘king’ (mlk), especially when associated with a city, often meant ‘governor’ of a province rather than king over a nation. This is clearly displayed on a bilingual statue from Gozan, a western Assyrian province. This is the only text of any size so far discovered in both Aramaic and Assyrian. The Aramaic word mlk is regularly translated with the Assyrian šakin which means ‘governor’.

It should be noted at this point that the language of the book of Jonah is not pure, official, Jerusalem dialect. As early as 1909 S.R. Driver suggested that some of the unusual linguistic features in this work ‘might possibly be compatible with a pre-exilic origin in northern Israel’. In 1961 Otto Loretz extended Driver’s remark in the light of more recent advances in comparative Semitics. His conclusion is that the linguistic oddities in the book all relate to a northern Israelite dialect.

---


Unfortunately, beyond the Samaritan ostraca little archaeological evidence is available about this dialect.\(^8\) What is known is that with Phoenicia on the West and Aramaic kingdoms on the West and North, there must have been a considerable amount of amalgamation. Aramaean incursions into Galilee began as early as the war between Asa and Baasha in the early ninth century BC (1 Ki. 14:20). An extended Aramaic inscription was recently discovered at Tel Dan probably dated around 841 BC.\(^9\) This suggests that Aramaic could probably have been understood in north Israel.

In an Israelite context early Aramaic influence on the language would be more prevalent than in the South. Thus when 1 Kings 20:1 mentions that Benhadad had 32 kings with him, the meaning would be 32 heads of cities rather than monarchs over kingdoms. Aramaic influence is further indicated in this chapter by the remark that even in the days of Benhadad’s father Aramaeans had established bazaars in Samaria (v. 34).

\section*{II. Interchangeability of City and Province Names}

The German archaeologist Walter Andrae found 135 stone monuments in the city of Aššur. Most of them are probably from the century just preceding the historical Jonah. Some of these stelae actually designate the governor of Nineveh by substantially the same cuneiform signs used on the bilingual statue. In one stele he is called

\footnotesize
\begin{itemize}
\item \footnotesize\(^8\)G.A. Rendsburg (‘On the writing $BYTDWD$ in the Aramaic Inscription from Tel Dan’, \textit{IEJ} 45 [1995] 24-25) indicates that many features of northern Hebrew had Aramaic parallels because Israel looked to Aram as a cultural centre. Rendsburg is preparing a full scale study of northern Hebrew found in sections of Kings which relate to the northern kingdom. See for the moment his \textit{Linguistic Evidence for the Northern Origin of Selected Psalms} (Atlanta: Scholars Press, 1990).
\end{itemize}
the ‘governor of the city of Nineveh’ (no. 128) and on another the ‘governor of the province of Nineveh’ (no. 66).10

Both expressions could be expressed in Hebrew by the phrase ‘king of Nineveh’ (melek nînêveh). Apparently in such contexts Assyrians did not carefully distinguish between a province or a city.11 The terms could be used interchangeably.

The same basic phrasing occurs in the eponym lists. These are the names of Assyrian officials who had the honour of having the year named after them. Governors of Nineveh held this office in 789 and 761 BC12 Their names were Ninurta-mukin-ahî and Nabu-mukin-ahî respectively.13 This would be the general period in which Jonah would have performed his ministry. It is possible, but by no means certain, that either might have been the official described in Jonah 3. This article offers the suggestion that perhaps the governor of this province was the leader referred to in Jonah 3:6.

The question might arise that if the official in Jonah 3 is the governor, why is he called the ‘king’ of Nineveh? The answer is partly due to the fact this title is used in a north Israelite context under Aramaic influence where it had a broader meaning.

It should also be kept in mind that during this period governors of provinces ruled as kings, virtually ignoring the king in Kalâ. It should also be remembered that in the first few years following 763 BC revolts were common and it is not clear who is king and who is not.

The bilingual Tel Fekherye statue found at Sakin near Gozan exemplifies the Assyrian custom of naming provinces after their

10W. Andrae, *Stelenreihen in Aššur* (WVDOG 24, 1913) 62, 63, 84, 85.
capital cities. The governor of Gozan is called literally the ‘the
governor of the land of the city of Gozan’. (GAR.KUR.URU. gu-za-
ni).14 The convention in such contexts was to refer to the city along
with the territory it possessed. This agrees with the Biblical style
where a city would include also the pasture land around it and its
suburbs (Jos. 13:23; Nu. 35:3).15

1. The Size of Nineveh
It has been often suggested that the author of Jonah was unaware of
the size of Nineveh because he stated that it took three days to cross it
(3:4).16 This is based on the assumption that the area of the city must
be restricted to the size of its walled portion. This assumption is, of
course, totally gratuitous. Based on this idea the municipality of
Jerusalem today would be only half a mile across.

Cuneiform writing employed by scribes at this time had
special signs (‘logograms’) to mark a word as the name of a city or
province. As previously mentioned these signs can be used
interchangeably. To the scribes ‘city’ and ‘province’ had the same
meaning, especially when the city and province bore the same name.
An Assyrian scribe could have used his logograms to write ‘the
territory possessed by the city of Nineveh was a three day walk.’ It is
of interest to note, by the way, that in the time around the eighth
century BC scribes used the ‘city’ sign to designate the governor of
the province.17

In 705 BC when Sargon built his new capital 12 miles north
of Nineveh, he indicated he built it in the territory of Nineveh, using
the term rebet URA Ninua (‘the city of Nineveh’s quadrangle’)18 This

---

14Assaf, Bordreuil and Millard, La Statue de Tell Fekherye, 13.
15This idea is also probably present in the annals of Sennacherib: see Borger,
Lesestücke, I.38.
16Neil (IBD, 966) calls this ‘an awkward problem’. The actual perimeter of the
walled part of Nineveh was about eight miles. See also R.C. Thompson, ‘The
buildings on the Larger Mound of Nineveh’, Iraq 1 (1934) 95.
17S. Parpola presents a cross-section of the passages where Nineveh occurs with
various logograms for city and province in Neo-Assyrian Toponyms, (AOAT 6;
18Borger, Lesestücke, 55.
would be about a day’s walk from Nineveh to the North, while the old capital, Kalâh (17 miles to the South) would also be a day’s walk.\(^{19}\) Emil Forrer, in his study of Assyrian provinces, indicates that Kalâh would have been the southern boundary of the province of Nineveh.\(^{20}\)

Genesis 10:11, 12 may be an attempt to give a rough approximation of the size of the province of Nineveh. Kalâh (Assyrian *Kalhu*) and Nineveh are mentioned along with two other places. The listing of these four localities is followed by the terse notation ‘*that is the great city*’. Von Soden’s Assyrian dictionary suggests one of these locations (Rehoboth-Ir) may be the Hebrew equivalent of *re-bit Ninua*.\(^{21}\)

The approximate area of the province of Nineveh is outlined on a map published by the French Archaeologist André Parrot. He called this area the ‘Assyrian triangle’. He suggested that this was the area the book of Jonah designates as a three day walk.\(^{22}\)

While it is impossible to trace the exact boundaries of this province, it is of interest to note that on Forrer’s map of pre-746 BC borders the area of Nineveh at its largest stretch would have been almost exactly a three day walk. D.J. Wiseman has observed that an ‘official’ at the head of the Nineveh road would have had a three-day walk to get to the capital.\(^{23}\)

It should be observed that while the expression ‘walk of three days’ (*mahâlâk šēlōšet yāmîm*) could be a straight linear distance, it does not have to be. Its Assyrian counterpart (*mâlaku*) was often used of a circuitous route followed on a military campaign. It could also be

---

\(^{19}\)A day’s walk in ancient Mesopotamia has been estimated as about 15 miles; cf. W.W. Hallo, ‘Road to Emar’, *JCS* 18 (1964) 63.


\(^{23}\)D.J. Wiseman, ‘Jonah’s Nineveh’, *TB* 30 (1972) 43.
used to express units of time. In his annals the Assyrian king Aššurbanipal stated that ‘for a distance of 15 days [ma-lak 15 ūmē] I defeated him.’

This idea is also present in the Hebrew Bible. When the Persian king asked Nehemiah how long his journey (mahālāk) would be, he would hardly be asking how long it took to go to Palestine and back. He would have known how long postal couriers took to bring his reports and business documents from this area of the world. The king, rather, wanted to know how long it would take Nehemiah to accomplish his mission.

This Hebrew term is relatively rare in the Old Testament. It is used in three other places besides the book of Jonah (Ezk. 42:4; Zc. 3:7; Ne. 2:6). The use of the word as a distance rather than an architectural term outside the book of Jonah occurs only in Nehemiah. It is not found in Hebrew or Aramaic until the Christian era.

Thus evidence for the word is far too meagre to classify it as a ‘late’ word as does Brenner. Two Aramaic words occur in the inscribed statue found near Gozan previously were found only in the Christian era. This indicates that great caution should be used in classifying rare words as late.

2. Nineveh as a Royal City

Although in the first half of the eighth century BC Nineveh was one of three royal cities, it is not the official Assyrian capital city. It did not have this status until 705 under the rule of Sennacherib. Matters of official administration seem to have been centred in the cities of Kalâh and Aššur. At the time the prophet Jonah lived, Nineveh was an important city standing on the brink of disaster.

The archives of the Assyrian governor of Gozan (Tell Halaf) dating from the beginning of the eighth century were published in 1940. None of the letters of the Assyrian king to the governor come

---


26Millard and Bordreuil, ‘Statue from Syria’, 139.
from Nineveh. They are either from Kalah or Aššur. When the governor travelled to Assyria on official business, he went to the aforementioned cities but not to Nineveh.²⁷

It would be very unusual, if it were intended to denote the king of all Assyria in Jonah 3:6, that he should make the decree binding in Nineveh and ignore his own capital city. Destruction of such an important city would certainly have had a great effect on the whole Assyrian heartland. His residence and capital, only a day’s walk to the South, would be especially threatened by such a close disaster.²⁸

The question might occur why this city was chosen as the stage of action since it was not the capital of Assyria. Why had the evil of the city reached heaven’s special attention (Jon. 1:2)? There has certainly never been any shortage of urban corruption. The reason evidently lies in the fact that the people of Nineveh at this time are ready for a prophetic message and will react positively to it. This seems to have been the prophet’s chief fear (4:1ff).

### III. Assyrian Nobles and Decrees

If this decree originated with the governor, it is not unlikely that such a radical, unusual enactment would need the endorsement of the city and provincial fathers. This would agree with the fact that it was made

---


²⁸Adad-Nirari II (810-783) thought Nineveh important enough to place his royal decree there wherein he granted to an already powerful governor an additional province: see J.N. Postgate, *Neo-Assyrian Royal Grants and Decrees* (Rome: Pontifical Biblical Institute, 1969) 115-116. R.C. Thompson indicated that this king finished the palace begun by his father there. The city was at times the summer residence of the king. Apart from repairs to the temple of Nabu in 788 no building was done there till the end of the eighth century BC: see R.C. Thompson, ‘Buildings on Mound of Nineveh’, *Iraq* 1 (1934) 100-103.
by ‘the king and his great ones’ (gēdōlāyv: Jon. 3:7). In the 1950s and 1960s the archives of the governors of Kalah were uncovered. The business and administrative documents are witnessed by a number of nobles besides the governor himself. Interestingly one of these documents concerning the governor of Kalah was witnessed by a man having the same name as an earlier governor of Nineveh along with five others.29

In his study of Assyrian administrative officials J.V. Kinnier Wilson states that in addition to the governor of Nineveh there would be three officials called hašannāte who would witness government documents. These men not only had ‘single-handed charge of a city’ but were also responsible for the outlying territory around the town. There would have been three of these in each of the three royal cities.30 They were not top provincial officials but would certainly not be by-passed in the administration of a municipality as important as that in Jonah 3.

Interestingly these officials are sometimes called šākin tēmi, which means ‘administrator of the decree’.31 This word is related to the word for ‘decree’ (ta’am) in Jonah 3:7. It has sometimes been suggested that the use of this word with the sense ‘legal document’ is characteristic of late biblical Hebrew.32 The fact that tēmi appears in Assyrian with this meaning makes this unlikely.33

### Powerful Nobles (783-745 BC)

It should be noted that we possess very few inscriptions written by the king of Assyria during the first half of the eighth century BC. Chapter

---

29J. N. Postgate, *The Governor’s Palace Archive* (British School of Archaeology in Iraq, 1973) 135-36
30J. V. Kinnier Wilson, *The Nimrud Wine Lists* (British School of Archaeology in Iraq, 1972) 7. See also Hazannu in CAD, 164-65.
31CAD, *ibid*. Most of the passages cited are from Babylonian boundary stones.
32For a critical evaluation of so-called late words in Jonah see Landes, ‘Linguistic Criteria’. Landes believes many words previously thought to be indices of late dating might instead be north Israelite dialectal usages.
6 of Borger and Schramm’s introduction to Assyrian royal inscriptions covers 781 to 745 BC. This chapter is unique in that it is largely a discussion of monuments made by Assyrian nobles rather than the king himself. This is, of course, due to the fact that royal inscriptions from the period are a rarity. The same is true of Kataja and Whiting’s work on grants, decrees and edicts of the Neo-Assyrian period. There is roughly a forty-year gap. The decrees and grants end with Adad-Nirari III (783 BC) and do not continue again until Tiglath-Pileser III (745 BC). The only land grant bearing a possible date within this period is problematic because of the gaps in the text.

This period of scarcity in royal record was called the ‘forty lean years’ by W.W. Hallo. During this time of revolts, famines and other natural disasters, the Assyrian empire almost passed out of existence. Sometime around the great solar eclipse of 763 BC, conditions would have been optimum for the reception of Jonah’s proclamation (Jon. 3:4).

During the era in which Jonah lived the Assyrian empire was broken up into different areas ruled by a few powerful nobles paying lip service to the Assyrian king. A.K. Grayson has carried out a detailed study of Assyrian officials and power in the eighth and ninth centuries BC. He notes that a peculiar feature of this period is that a few officials gained exceptional power in the state and threatened the

---


35 L. Kataja and R. Whiting, *Decrees and Gifts of the Neo-Assyrian Period* (State Archives of Assyria XII, 1995) passim.


very foundations of the monarchy. He used a database of 155 officials in his study.39

These nobles, acting independently of their king, wrote their own stelae. Shamshi-ilu even wrote monuments in royal style without mentioning the king’s name. A monument from this period discovered in Turkey during the 1960s gives an interesting example of a noble’s power. Here it is the king (Adad-Nirari IV, 753-745 BC) and Shamshi-ilu who jointly set the parameters of the border and grant land.40 This same noble had monuments boasting of his victory over Urartu in which no mention is made of the king. He does, however, present two lists of his own titles in a single text.

Shamshi-ilu does not directly claim to be king but makes various insinuations that he possesses royal sovereignty. He wages war not by the kings authority but by the command of Aššur, the Assyrian national god.41 He calls his provincial capital ‘the city of my lordship’ (URU bēlāṭiyā).42 He states that no ‘previous king’ (šarrī mahrē) had dared attack this foe.43 The same noble set up a victory stele only thirty miles north of Nineveh in which he describes his victories over foes from the North in extravagant language found only in royal inscriptions. In this monument he makes no mention of the king.44

Before and after the period 783-745 tax exemption is only granted by royal decree. There are, of course, no surviving examples of such grants made by the king during this period. It is therefore

41B. Oded has presented evidence that going to war in the name of Ashur was the prerogative of a king: ‘The Command of the God as a reason for going to war in Assyrian Royal Inscriptions’ in Ah, Assyria, 232. See also Grayson, ‘Studies’, 76-77.
43Thureau-Dangin and Dunand, Til Barsip, 146.
44The text is VAS 1.69. It was briefly discussed by C.F. Lehmann-Haupt in Materialen zur älteren Geschichte Armeniens und Mesopotamiens (Berlin: Weideman, 1907) 45-47, 177. It will be fully published in Grayson’s forthcoming RIMA 3 volume. The provenance of the stone depends on the words of the local vendor.
surprising to read on the stele of Bēl-Harran-Bēl-Uṣur that he grants himself tax exemption for one of his own cities.\textsuperscript{45}

Such situations would be unheard of after 745 BC when the strength of the Assyrian monarchy was revived by Tiglath-Pileser III. During the period under discussion, however, it was the rule and not the exception for nobles to act like kings. It is not therefore surprising that the decree of Jonah 3:7 included nobles along with the king.

III. Conclusion

By way of summary it should be noted that there is an intriguing body of evidence that suggests the ‘king of Nineveh’ in Jonah 3:6 may not have been the head of the entire kingdom of Assyria but only governor of the province of Nineveh. This would be the way the word mlk would probably have been interpreted in a north Israelite context. This would be especially true when it was associated with a city rather than a country.

To describe the leader in Jonah 3 as ‘king of Nineveh’ the author had purposely to ignore the common title ‘king of Assyria’ in favour of a very unusual title. Moreover the territory possessed by Nineveh in Jonah 3:3 agrees well with the actual area included in the province of Nineveh.

It is not likely that the king of the whole Assyrian nation would by-pass his own royal capital in making a decree about a key city of the heartland. This would be especially important since Nineveh was within a two day journey from his usual royal residence and capital, Kalah.

The fact that a provincial governor could make such a decree without consulting the monarch in Kalah agrees well with conditions in mid eighth century BC Assyria. It should be remembered that this is a period for which we possess few, if any, decrees written by the Assyrian king himself. The fact that he did not by-pass his provincial and municipal nobles is consistent with documents found in the governors’ archives.

\textsuperscript{45}D.D. Luckenbill, \textit{Ancient Records of Assyria and Babylonia} (Chicago: Chicago UP, 1927) I.295-96.
Since the ‘king of Nineveh’ in Jonah 3:6 is anonymous, it is not possible to determine his exact identity. This article has shown, however, that the title ‘king of Nineveh’ is not an anachronism. The very fact that there is no occurrence of such an appellation in any late or early documents outside the book argues against this. A late author attempting to reconstruct an eighth century BC scenario would likely have been careful to use more familiar terms to describe the leader in Jonah 3:6.